Alternative Capital Financing Scenarios

December 8, 2008 Council Budget Committee

Agenda

1. 2009 Budget Recap

2. Capital Funding Options/Scenarios

3. Impact on 2009 Total Tax Bill

City Impact on Total Tax Bill

2009	Total	Tax Bill	Impacts
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Tax Rate Impact	Residential	Commercial\ Industrial
Operating	0.97%	0.53%
Capital – 1% Infrastructure Levy	0.28%	0.15%
Combined	1.25%	0.68%

Scenario Assumptions

- All funded and unfunded projects are included with the exception of the BRT cost increase (\$52.5 million)
- Capital Revolving Fund is spent down so there is no repayment in all scenarios
- Base scenario has infrastructure levy increase of 1% each year annually for 10 years

2009 – 2018 Unfunded Project Highlights

Millions

F&PM Asset Replacement	\$60.0
BRT Cost Increase	\$52.5
Road Rehabilitation	\$45.0
Parks/Sports Field Maintenance	\$31.0
Major Parkland Redevelopment •Erindale, Wildwood, Streetsville	\$25.0
Recreation Facilities Renovations Malton Arena, Indoor and Outdoor Pools 	\$12.0
Civic Square Improvements •Proposal to use IOA funding	\$10.0
Burnhamthorpe Library Renovations	\$10.0
Fire Station Renovations	\$8.0

2009-2018 Capital Forecast Summary of Departmental Spending by Funding Source

('000) Uninflated	Funding Sources					
Department	Total	DC	Tax/Debt	Transit Specialty	Developer Contribution	Recovery / Subsidy
Community Services	\$333,187	\$61,146	\$123,498		\$142,919	\$5,624
Corporate Services	\$231,492	\$720	\$230,772			
Transportation & Work	s \$1,190,956	\$215,778	\$412,096	\$497,275	\$5,165	\$60,642
TOTAL	\$1,755,635	\$277,644	\$766,366	\$497,275	\$148,084	\$66,266
Unfunded Tax			\$249,280			
Total Tax Based Needs			\$1,015,646			

2009-2018 Capital Requests

Summary of Tax Funding Sources (000's)



Larger Increase Capital Investment for 2009 Only and 1% Thereafter

Alternative Capital Funding Scenarios

1% annual infrastructure increase

Impact on 2009 Total Tax Bill 0.28%

Impact on 2009 Tax Bill	Increase Tax Funding for 2009 Only; Future Years stay at 1% Increase	Increased funding for 5 years
0.56%	2% for 2009 and 1% thereafter	2% from 2009 – 2013 and 1% thereafter
0.84%	3% for 2009 and 1% thereafter	3% from 2009 – 2013 and 1% thereafter
1.4%	5% for 2009 and 1% thereafter	5% from 2009 – 2013 and 1% thereafter

Summary of Transfers from Operating to Capital 1%, 2%, 3% & 5% for 2009 – 1% Thereafter



Summary of Transfers from Operating to Capital

1%, 2%, 3% & 5% for 2009 – 1% Thereafter

Millions



Summary of Capital Financing 1%, 2%, 3% & 5% for 2009 – 1% Thereafter

Millions



Taxed Based Capital Reserve Fund Balances

1%, 2%, 3% & 5% for 2009 - 1% Thereafter



Cumulative External Debt Issued

1%, 2%, 3% & 5% for 2009 – 1% Thereafter

Millions

\$500 **Taxes start** increasing here \$400 to finance debt \$300 \$200 \$100 **\$0** 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 -1% for 10 years 2% in 2009-1% thereafter 3% in 2009-1% thereafter -5% in 2009-1% thereafter

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Comparison of Three Capital Funding Scenarios

1%, 2%, 3% & 5% for 2009 – 1% Thereafter

Budget Year	10 Year Contribution from Operating Budget (000's)	Year External Borrowing Starts	Total External Debt over 10 Years (000's)
1% for 10 years	\$325,201	2012	\$538,000
2% in 2009-1% thereafter	\$352,201	2012	\$510,000
3% in 2009-1% thereafter	\$379,201	2012	\$482,000
5% in 2009-1% thereafter	\$433,201	2012	\$426,000

Total Tax Rate Increase – Infrastructure Levy and Debt Repayment

1%, 2%, 3% & 5% for 2009 - 1% Thereafter



Comparison of Capital Tax Rate Increases 1%, 2%, 3% & 5% for 2009 – 1% Thereafter

	Tax Rate Impact			
Budget Year	Average Annual Debt Repayment	Average Annual Infrastructure Levy	City Impact on Total Tax Bill	
1% for 10 years	0.37%	0.28%	0.65%	
2% in 2009-1% thereafter	0.35%	0.31%	0.66%	
3% in 2009-1% thereafter	0.33%	0.34%	0.67%	
5% in 2009-1% thereafter	0.30%	0.39%	0.69%	

2009 Infrastructure Levy at 1%, 2%, 3% and 5% - Contributions Towards Funding Deficit

Annual Capital Contribution Required = \$75 million



Larger Increase Capital Investment for 5 Years and 1% Thereafter

Alternative Capital Funding Scenarios

1% annual infrastructure increase

Impact on 2009 Total Tax Bill 0.28%

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Impact on 2009 Tax Bill	Increase Tax Funding for 2009 Only; Future Years stay at 1% Increase	Increased funding for 5 years
0.56%	2% for 2009 and 1% thereafter	2% from 2009 – 2013 and 1% thereafter
0.84%	3% for 2009 and 1% thereafter	3% from 2009 – 2013 and 1% thereafter
1.4%	5% for 2009 and 1% thereafter	5% from 2009 – 2013 and 1% thereafter

Summary of Transfers from Operating to Capital 1%, 2%, 3% & 5% for 5 Years – 1% Thereafter



Summary of Transfers from Operating to Capital

1%, 2%, 3% & 5% for 5 Years – 1% Thereafter





Taxed Based Capital Reserve Fund Balances

1%, 2%, 3% & 5% for 5 Years – 1% thereafter



Cumulative External Debt Issued



Comparison of Three Capital Funding Scenarios

1%, 2%, 3% & 5% for 5 Years – 1% Thereafter

Budget Year	10 Year Contribution from Operating Budget (000's)	Year External Borrowing Starts	Total External Debt over 10 Years (000's)
Base – 1% per year	\$325,201	2012	\$538,000
2% for 5 years - 1% thereafter	\$440,201	2012	\$421,500
3% for 5 years - 1% thereafter	\$555,201	2012	\$305,000
5% for 5 years - 1% hereafter	\$785,201	2013	\$71,000

Total Tax Rate Increase – Infrastructure Levy and Debt Repayment

1%, 2%, 3% & 5% for 5 Years - 1% Thereafter



Comparison of Capital Tax Rate Increases 1%, 2%, 3% & 5% for 2009 – 1% Thereafter

	Tax Rate Impact			
Budget Year	Average Annual Debt Repayment	Average Annual Infrastructure Levy	City Impact on Total Tax Bill	
Base – 1% per year	0.37%	0.28%	0.65%	
2% for 5 years - 1% thereafter	0.30%	0.41%	0.71%	
3% for 5 years - 1% thereafter	0.22%	0.56%	0.78%	
5% for 5 years - 1% hereafter	0.06%	0.84%	0.90%	

2009 Infrastructure Levy at 1%, 2%, 3% and 5% for 5 Years



Impact on Total Tax Bill for 2009

City Impact on 2009 Total Tax Bill

Total Tax Bill Impact - Residential					
Infrastructure Requirements	1%	2%	3%	5%	
Operating	0.97%	0.97%	0.97%	0.97%	
Capital	0.28%	0.56%	0.84%	1.4%	
Combined Total	1.25%	1.53%	1.81%	2.37%	

City Impact on 2009 Total Tax Bill

Total Tax Bill Impact – Commercial/Industrial						
Infrastructure1%2%3%5%Requirements </td						
Operating	0.53%	0.53%	0.53%	0.53%		
Capital	0.15%	0.30%	0.45%	0.75%		
Combined Total 0.68% 0.83% 0.98% 1.28% 32						

Conclusions

- Not sustainable to repay Revolving Fund, External Debt <u>and</u> do an annual Infrastructure Levy
- Operating increases in 2009 are less than 1% on total tax bill - Now is a good opportunity to invest in capital
- Need to take a critical look at projects and to critically review budgets & asset management plans and timing

Conclusions

 Average tax rate increases over the 10 years are fairly similar but higher infrastructure levy today (i.e. 3% to 5%) gives more flexibility and funding in the future

 Need Federal & Provincial governments to provide sustainable funding

Questions & Answers